Message Text

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ACTION VO-03

INFO OCT-01 EUR-12 ISO-00 CIAE-00 FBIE-00 INSE-00 NSAE-00

DHA-02 SCA-01 ORM-01 /020 W

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FM AMEMBASSY BUCHAREST

TO SECSTATE WASHDC 3454

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E.O. 11652: N/A

TAGS: CVIS, SREF, RO

SUBJ: PROCESSING INELIGIBLE ROMANIANS APPROVED FOR

DEPARTURE TO US.

REF: BUCHAREST 3032

- 1. SINCE MAY 14, APPROXIMATELY 30 PERSONS APPROVED BY GOR FOR DEPARTURE TO US HAVE COME TO EMBASSY AND BEEN FOUND INELIGIBLE FOR IMMIGRATION TO US. AS GOR INCREASES ISSUANCE OF PPTS FOR APPROVED DEPARTURES, NUMBER OF CASES OF THIS TYPE IS EXPECTED TO INCREASE.
- 2. THESE INELIGIBLES HAVE NO FIRST DEGREE RELATIVES WHO CAN FILE PETITIONS FOR THEM IN US, ALTHOUGH THEY FREQUENTLY CAN FIND SPONSORS THERE -- INCLUDING AUNTS, UNCLES, IN-LAWS OR COUSINS. CONSEQUENTLY, THEY ARE BARRED FROM GOING TO US UNDER SECTION 212(A)14 OF THE IMMIGRATION AND NATIONALITY ACT OF 1952 WHICH STATES THAT NO ONE MAY GO TO US WHO IS INTENDING TO ENTER LABOR MARKET.
- 3. THESE PEOPLE BELIEVED THAT IF THEY OBTAINED ROMANIAN EXIT PERMITS TO US, THEY WOULD BE ALLOWED TO IMMIGRATE TO OUR COUNTRY. THEY HAVE SOLD OR DONATED ALL THEIR PROPERTY TO STATE, LOST THEIR JOBS, AND TURNED UP AT EMBASSY EXPECTING TO BE ISSUED IMMIGRANT VISAS (IV).

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4. UNDER CURRENT RULES, HOWEVER, EMBASSY MAY NOT ISSUE

THEM IVS. WE CAN ONLY SUGGEST THEY ATTEMPT TO GO TO NON-COMMUNIST COUNTRY OUTSIDE US WHERE, IF QUALIFIED, THEY CAN APPLY FOR CONDITIONAL ENTRY UNDER SECTION 203(A)7 OF SAME ACT

- 5. BUT PROBLEMS ARISE WHEN THEY ATTEMPT TO BUY TICKET TO LEAVE. ROMANIAN AUTHORITIES REFUSE TO SELL THEM TICKETS TO DESTINATIONS OTHER THAN US, AND BLOCK THEIR ATTEMPTS TO DEPART FOR SUCH COUNTRIES AS AUSTRIA, ITALY, OR FRANCE. FOR ALL PRACTICAL PURPOSES, THESE PERSONS ARE TRAPPED. THEY CANNOT LEAVE, BUT HAVE BECOME SOCIAL OUTCASTS IN ROMANIA.
- 6. A FEW, CARRYING REGULAR ROMANIAN PASSPORTS, HAVE MANAGED TO REACH WESTERN COUNTRIES, ESPECIALLY AUSTRIA WHICH HAS LIBERAL POLICIES TOWARD REFUGEES, AND DOES NOT REQUIRE VISAS FOR TRAVEL TO AND FROM ROMANIA. BEARERS OF STATELESS PASSPORTS (REALLY LAISSEZ-PASSEZ) CANNOT TRAVEL WITHOUT VISAS BECAUSE THEIR TRAVEL DOCUMENTS ARE NOT RECOGNIZED AS BONA-FIDE PASSPORTS BY WESTERN EUROPEAN COUNTRIES.
- 7. IN VIEW OF THE DIFFICULT SITUATION THESE PERSONS NOW FIND THEMSELVES, EMBASSY IS SEEKING TO FIND SOME HUMANITARIAN SOLUTION WHICH WILL ALLOW THEM TO GO TO US WITHOUT VIOLATING USG LAWS AND REGULATIONS ON IMMIGRATION. EMBASSY THEREFORE SUBMITS FOLLOWING OPTIONS TO DEPARTMENT FOR ITS CONSIDERATION.

8. PROPOSED OPTIONS:

- A. EMBASSY ISSUE B-2 VISAS, WITH INS CONCURRENCE, TO CONDITIONAL ENTRANTS AND LET THEM ADJUST STATUS AS PAROLEES UNDER SECTION 212(D)(5) OF THE ACT.
- B. WITH INS CONCURRENCE IN EACH CASE, EMBASSY PROCESS INELIGIBLES IN NON-PREFERENCE CATEGORY ALTHOUGH TECHNICALLY THEY ARE NOT ENTITLED TOSUCH TREATMENT.
- C. INS SEND OFFICER TO POST TDY TO PROCESS CONDITIONAL ENTRANTS.
- 9. ACTION: REQUEST DEPARTMENT PROVIDE EMBASSY WITH LIMITED OFFICIAL USE

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GUIDANCE ON HOW TO HANDLE INELIGIBLE CASES OF THIS TYPE. BARNES

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NNN	

Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED Concepts: JEWS, EMIGRANTS

Control Number: n/a Copy: SINGLE Draft Date: 08 JUL 1975 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED

Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: MorefiRH
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975BLICHAR03107

Document Number: 1975BUCHAR03107 Document Source: CORE Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: N/A Errors: N/A Film Number: D750236-0483

From: BUCHAREST Handling Restrictions: n/a Image Path:

Legacy Key: link1975/newtext/t19750774/aaaacocw.tel Line Count: 109 Locator: TEXT ON-LINE, ON MICROFILM

Office: ACTION VO

Original Classification: LIMITED OFFICIAL USE

Original Handling Restrictions: n/a
Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 2

Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE

Previous Classification: Limited Official Previous Handling Restrictions: n/a Reference: 75 BUCHAREST 3032 Review Action: RELEASED, APPROVED Review Authority: MorefiRH

Review Comment: n/a Review Content Flags: Review Date: 12 JUN 2003

Review Event:

Review Exemptions: n/a
Review History: WITHDRAWN <10 Jun 2003 by MorefiRH, INA>; RELEASED <12 JUN 2003 by MorefiRH>; APPROVED <12 JUN 2003 by MorefiRH>

Review Markings:

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Review Media Identifier: Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: PROCESSING INELIGIBLE ROMANIANS APPROVED FOR DEPARTURE TO US.

TAGS: CVIS, SREF, RO To: STATE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006